History of Culturally Specific Funding at CVSD

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What we will cover...

- Passage of HB 2198 – inception of culturally specific funding at CVSD
- Culturally specific funding in ODSVS (state grant funds)
- Culturally specific funding in VAWA
  - VAWA Reauthorization Definitions
  - Implementation Plan
  - Tribal Listening Tour
- Culturally specific funding in SASP
- Culturally specific funding in VOCA

Passage of HB 2198

- Passed in July 2001
- Appropriated $2.5M general fund dollars to DOJ to address the needs of domestic and sexual violence victims – Oregon Domestic and Sexual Violence Services (ODSVS) fund.
- Required DOJ to “consider ways to establish programs that are culturally specific.”
- Built on values of culturally specific funding established by the Office of DV Coordinator in Multnomah County in the late 1990s.
Passage of HB 2198
- AG Hardy Myers appointed 33 individuals to the HB2918 Planning Committee in August 2001. Original members still active in the system – Vanessa Becker (on CVSD AC), Kris Billhardt (VOA Home Free), Tawna Sanchez (NAYA), Yelena Hansen (ROSS).
- The planning process acknowledged that while families of color were over represented in existing shelter programs, only a handful of agencies could provide outreach or respond with culturally specific services to non-English speaking communities.
- Culturally Specific Services Subcommittee established.

HB 2198 Planning Committee Recommendations
FUNDING PRIORITIES FOR 2001-2003
- Increasing culturally specific DV services throughout Oregon.
- Goal: To provide greater accessibility and utilization of domestic violence services by victims from a diversity of cultures.
- This category was initially allocated at 20% of the available funds.

HB 2198 Planning Committee Recommendations
FUNDING ALLOCATIONS FOR 2001-2003
- $427,500
- Not more than 60% of funds to be awarded to programs in the tri-county area.
- Funding preference to be given to projects administered by culturally specific organizations with experience providing DV services, or administered by organizations that can demonstrate significant decision making authority by representatives of the community to be served.
HB 2198 Planning Committee Recommendations

DEFINITIONS
- Culturally Specific: Programs/services designed specifically for victims from a certain cultural heritage with strong representation from the cultural community in terms of decision-making, management, and staffing of the programs/services.
- Culturally Competent: The ability of an individual or agency to work effectively with members of various cultural groups.

ODSVS Application 2001-2003
- $427,500 in competitive grants for DV culturally specific projects.
- Goal: To provide greater accessibility and utilization of domestic violence services by non-majority victims from a diversity of cultures.
- Culturally Specfic Services/Programs: Services designed specifically for victims from a certain cultural heritage with strong representation from the cultural community in terms of decision making, management, and staffing of the service program.
- Culturally Competent Services: The ability of a program to respectfully and effectively provide services to clients from a diversity of cultures.

Eligible Applicants
- Able to document experience operating DV programs; or
- Can provide a plan to gain that expertise; or
- Is a DV program within a culturally specific organization; or
- Is a culturally specific program within a SA or DV agency that is planning to implement a culturally specific DV service.
- To encourage development of culturally specific services in rural areas, no more than 60% of available funds would be awarded to programs in the tri-county area.
ODSVS Application 2001-2003

- Preference given to:
  - Programs operated by culturally specific organization with experience providing DV services; or
  - Agencies that propose a project plan that includes a significant decision-making role by representatives of the community to be served.
  - All categories of funding required applicants to describe their expertise, experience or planning in culturally competent services and culturally specific services.

Eight agencies applied for $362,726:
- CARDV – Latina Outreach (Linn/Benton - 9%)
- EMO/ROSS – Russian services (Tri-county and Marion)
- EI Programa Hispano – Latin@ services (Tri-county)
- IRCO – SE Asian services (Tri-county)
- NATA – Native American services (Tri-county)
- NIA – African American (Tri-county - ultimately withdrew)
- OHDC – Latin@ services (Tri-county)
- SAWERA – South Asian (Tri-county)

$64,774 (15%) was awarded for two statewide initiative - LASO (translate Know Your Law into 3 languages) and Raphael House (translate Take Care into Spanish).

2 culturally specific agencies (DIF, LOTUS) received SA funding (16% of total SA awards).

SASS received SA-specific funds to begin an outreach and services program to the Latin@ community in Lane County.

ODSVS Application 2003-2005

- Same eligibility and program requirements, and same definitions.

- $350,502 available in non-competitive grant funds for the continuation of funding to those agencies that received DV Culturally Specific Services funding in 2001-03.

- $115,916 available in competitive grant funds to agencies that did not receive funding in 2001-03 and are not located in the tri-county area. Programs eligible to receive Non-Competitive ODSVS DV Culturally Specific Services funding are not eligible for competitive funds.
ODSVS Application 2003-2005
- 7 agencies retained DVCS funding through non-competitive funds (NIA not funded)
- 4 programs outside of the tri-county area received funding through competitive funds:
  - COBRA – Latin@ services (Jefferson, Deschutes)
  - MVWCS – Latin@ services (Marion)
  - Options/Kids First – Latin@ outreach (Lane)
  - TCWRC – Latin@ outreach (Tillamook)
- SASS retained culturally specific SA funding (Lane)
- 2 culturally specific agencies (DIF, LOTUS) did not retain SA funding

ODSVS Application 2005-2007
- $314,760 available in non-competitive grant funds for organizations that received ODSVS Non-Competitive Domestic Violence Infrastructure funding in 2003-05.
- 6 programs received funding: CARDV, EMO, EPH, IRCO, NAYA, SAWERA
- $104,096 available in competitive grant funds to agencies that:
  - Are proposing to provide services outside the tri-county area. Applicants located within the area may apply, but must clearly document that services proposed will be provided outside the area.
  - Are not eligible to receive Non-Competitive DVCS funding in 2005-07.
- 4 agencies received funding: Community Works, MVWCS, COBRA (Saving Grace), TCWRC.

Joint Application 2007-2009
- Non-competitive funding to private, non-profit agencies who currently were receiving grants or subgrants from ODSVS, VOCA, VAWA, DHS DV (MLT, CFA/DV, FYPSA) or DHS SA (CFA/SA). Applications were accepted only from agencies that received grants in the 2005 - 2007 biennium.
- 20% of ODSVS funds would be awarded non-competitively to support culturally specific services. In order to assure that this target was met, mainstream agencies who currently received culturally specific services funding from ODSVS were expected to provide maintenance of effort.
- State funding coordinators reserved the right to negotiate any budget proposal to maintain the State’s commitment to culturally specific services.
- Applicants were to continue or begin an assessment and planning process to identify and prioritize community needs and agency responses.
Joint Application 2007-2009

- Applicants for Culturally Specific Funding from VAWA and/or ODSVS had to briefly describe how they would use the funds including what positions would be funded, what services would be provided and how the community being served had been or would be involved in the planning for services.

- VAWA definition for Culturally specific means primarily directed toward racial and ethnic minority groups (as defined in... 42 USC 300u-6 (g)) and culturally specific services means community-based services that include culturally relevant and linguistically specific services and resources to culturally specific communities.

- Same definitions included in the Application Glossary.

Joint Application 2007-2009

- 11 agencies received DVCS funding and would continue to receive funding in the subsequent Joint Applications:
  - Clackamas Women’s Services (received additional funding through the tri-county Equity Study - discussions the increase was earmarked for culturally specific services)
  - Community Works (2003-2005 competitive funds recipient)
  - EMO/ROSS (competitive and non-competitive recipient since 2002)
  - Catholic Charities/EPH (competitive and non-competitive recipient since 2002)
  - IRCO (competitive and non-competitive recipient since 2002)
  - MVWCS (competitive recipient since 2003)
  - NAYA (competitive and non-competitive recipient since 2002)
  - SAWERLA (competitive and non-competitive recipient since 2002)
  - SEI (previously only DHS grantee, included in Joint DVCS allocation since a culturally specific agency)
  - TCWRC (competitive recipient since 2003)
  - Womenspace (portion of existing ODSVS DV funds shifted to CS category due to their work, philosophy and practice at that time)

Joint Application 2011-2013

- Cultural Competency/Anti-Oppression Planning
  - Does your program have a program cultural competency and/or anti-oppression plan or planning process? Please describe it - or your plans to implement one.
  - How do you ensure that you are aware of which underserved, marginalized, and/or oppressed communities and Tribal Nations exist in your region? Provide an example of how you have reached out to these communities and how it has helped you determine their needs.
  - Describe how you involve underserved, marginalized, and/or oppressed communities and Tribal Nations in your planning and service delivery.
  - Give an example of an effort you have made or plan to make to gather feedback from the communities in your region as to the impact/effectiveness of the services you provide.
VAWA Culturally Specific Funding

**Statute**
- “Not less than 30% shall be allocated for victim services of which at least 10% shall be distributed to culturally specific community-based organizations.”

**VAWA Culturally Specific Funding 2015**
- A total of $114,414 in non-competitive funds awarded to three culturally specific organizations/programs (Catholic Charities/EPH, NAYA, Salvation Army).
- A total of $140,000 in non-competitive funds awarded to the nine federally recognized tribes in Oregon.
- In 2015, 20.9% of available discretionary funds awarded to culturally specific community-based organizations.

**VAWA Reauthorization Definitions**

- **Culturally Specific**: The term “culturally specific” means primarily directed toward racial and ethnic minority groups.
- **Culturally Specific Services**: Community-based services that include culturally relevant and linguistically specific services and resources to culturally specific communities.
- **Population Specific Organization**: A nonprofit, nongovernmental organization that primarily serves members of a specific underserved population and has demonstrated experience and expertise providing targeted services to members of that specific underserved population.
- **Population Specific Services**: Victim-centered services that address the safety, health, economic, legal, housing, workplace, immigration, confidentiality, or other needs of victims of domestic violence, dating violence, sexual assault, or stalking, and that are designed primarily for and are targeted to a specific underserved population.
- **Underserved Populations**: Populations who face barriers in accessing and using victim services, and includes populations underserved because of geographic location, religion, sexual orientation, gender identity, underserved racial and ethnic populations, populations underserved because of special needs (such as language barriers, physical or cognitive ability, alienage status, or age), and any other population that can be demonstrated to be underserved.

**VAWA Implementation Plans:**

**Funding Priorities**
- **2007-2010 Implementation Plan**
  - Cultural competency in the delivery of services. Ensure victims have meaningful access to services and opportunities to fully exercise their statutory and constitutional victims’ rights.
- **2010-2012 Implementation Plan**
  - Support services to meet the needs of one or more groups of victims from underserved, marginalized and/or oppressed populations. Stabilize funding for current victims’ services and prosecution-based programs and ensures victims have meaningful access to services.
- **2014-2016 Implementation Plan**
  - Support services to meet the needs of one or more groups of victims from underserved, marginalized and/or oppressed populations and/or Tribal Nations. To improve and enhance culturally specific services and increase cultural competency in the delivery of victim services as well as the cultural responsiveness of prosecution, law enforcement and courts.
VAWA Implementation Plans

2017-2020 Implementation Plan Funding Priorities

- Support services to meet the needs of victims from underserved, marginalized and/or oppressed populations and/or Tribal Nations. To improve and enhance culturally specific services and increase cultural competency in the delivery of victim services as well as the cultural responsiveness of prosecution, law enforcement and courts.
- Provide victims of domestic and sexual assault, stalking, and dating violence meaningful access to services and support programs in stabilizing funding for victims’ services (includes non-profit, tribal and prosecution-based programs); and law enforcement, prosecution and court projects.

VAWA Implementation Plan – 2017 - 2020

- Application questions require focus on “access, planning and outreach” to culturally specific organizations and underserved communities (See handout).
- To improve and enhance culturally specific services and increase cultural competency in the delivery of victim services as well as the cultural responsiveness of prosecution, law enforcement and courts.

Tribal Listening Tour

- In 2011 and 2012, the Oregon Department of Justice, Crime Victims’ Services Division (CVSD) initiated a Listening Tour with the 9 federally recognized tribes in Oregon.
- The purpose of the Tribal Nation Listening Tour was to: 1) Improve DV and SA service delivery to all victims in Oregon; and 2) Be more deliberate in how CVSD funding affects all communities including Tribal Nations.
- A tribal survey was conducted in June 2010 to inventory the resources available to victims within the tribal criminal justice and safety infrastructure including: tribal courts, law enforcement, probation and parole, victim and/or family violence services and shelters on the reservation. This was done to recognize gaps in services and identify training or technical assistance needs.
- Service Delivery Barriers, Opportunities and Strengths Identified.
Tribal Listening Tour - Accomplishments

- Provided non-competitive ODSVS and VAWA funding at the base level, $20,000 per year, to all 9 federally recognized tribes.
- Attends and participates at the Public Safety Cluster meetings.
- Presented on Tribal Listening Tour at 2011 and 2012 STOP VAWA Administrators’ Meetings.
- Provides scholarships for the CTUIR Tribal, State and Federal Summit: Collaboration Across Jurisdictions in Pendleton, OR (summit held every 2 years).
- CVSD Grantees receive training on Tribal governance and culture and Tribal Nations included in CVSD Director’s Day statewide training.
- Expansion of MOUs and Subcontracts between Tribal Nations and DV/SA Grantees.
- CVSD Advisory Committee and implementation planning sub-committee members are working on a statewide listening tour process focusing on other underserved communities. (see Appendix D-2 of current IP for a state resource list for underserved communities and population specific organizations.

SASP Culturally Specific Funding

OVW (1 of 5 priority areas)
Increase support for underserved populations, particularly communities of color, in a culturally appropriate manner, with special emphasis on addressing African-American, tribal, and LGBT communities, as well as individuals with disabilities and Deaf individuals.

SASP Grantees 2014-2015
- Community Works (Disabled)
- HAVEN (Rural, Latin@, Incarcerated Survivors)
- MVWCS (Rural Latin@)
- Safe Harbors (Rural, LGBTQ, In-School Youth)
- SASS (Latin@)
- The Harbor (Latin@, LGBTQ, Rural)

SASP Culturally Specific Funding

2010-2012 Application Funding Priorities
- Strengthen current core SA services by increasing access to those services; and/or
- Serve marginalized or underserved communities by increasing access to SA services for a specific marginalized community; and/or
- Implement a new project that provides SA services or serves underserved communities.
SASP Culturally Specific Funding
2012 - 2014 Application Funding Priorities
- Strengthen current core SA services by increasing access to those services by underserved, marginalized, and/or oppressed communities and/or Tribal Nations.
- Expand the array of services offered or the types of victims served within existing geographic service areas to include underserved, marginalized, and/or oppressed communities and/or Tribal Nations.

SASP Culturally Specific Funding
2014 - 2015 Application Funding Priorities
- Enhance and strengthen meaningful access to population specific and culturally proficient services to adult, youth and child victims of SA who are members of an underserved population.
- Direct funding to organizations that can demonstrate a track record of providing population specific services.

VOCA Culturally Specific Funding
Statute
Previously Underserved Priority Areas: An additional 10% of each VOCA grant will be allocated to victims of violent crime who were previously underserved. To meet the underserved requirement, state grantees must identify crime victims by the types of crimes they have experienced. States are encouraged to also identify gaps in available services by victims’ demographic characteristics. For example, in a given state, underserved victims may be best defined according to race/ethnicity, senior citizens, non-English speaking residents, persons with disabilities, members of racial or ethnic minorities, or by virtue of the fact that they are residents of rural or remote areas, or inner-cities. Each state grantee has latitude for determining the method for identifying previously underserved crime victims, which may include public hearings, needs assessments, task forces, and meetings with statewide victim services agencies.
VOCA Culturally Specific Funding

VOCA Culturally Specific Projects Funded in Previously Underserved Category 2012-2014

- Joint Non-Competitive: CARDV (Spanish language supportive housing advocacy - partial), Community Works (Spanish language advocacy - partial), EIH, EMO/ROSS, Helping Hands (Spanish language advocacy), IRCO, NAYA, Sable House (Spanish language advocacy - partial), SBI, SAWERA.
- Other Non-Competitive: The Next Door (Spanish language youth advocacy - partial), Yamhill DAVAP (Spanish language victim advocacy).
- Competitive: CARDV (Spanish language shelter advocacy - partial), EMO/ROSS, HAVEN (Spanish language advocacy - partial), IRCO.

VOCA Competitive Funding Priorities

VOCA Funding Priorities 2010-2012

- New Projects. Examples include, but are not limited to:
  - Seed funding to initiate new activities or services;
  - New collaborative efforts;
  - New FTE and
  - Enhance an existing part-time position providing direct services to victims of crime.
- Retain or Reinstate FTE. If applying under this area an applicant must submit funding for:
  - FTE that has been eliminated; or
  - is planned to be eliminated or reduced; and
  - associated support services, supplies and miscellaneous costs for the position(s).

Previously Underserved Victims of Crime including, but not limited to, the following:

- Services to teens and younger women who are victims of domestic violence and sexual assault;
- Play therapy groups for children ages 4-12;
- Human trafficking;
- Restitution;
- Sexual minorities;
- Elder abuse;
- Culturally specific advocacy;
- Resources for disabled victims; and
- Volunteer coordination.

There are no specific documents required for this focus area. However, to receive 5 extra points in this category, you must reflect the need(s) of the underserved population identified and fully address these throughout the application, as applicable.

VOCA Competitive Funding Priorities

VOCA Funding Priorities 2012-2014

- New Projects. Examples include, but are not limited to:
  - Seed funding to initiate new activities or services;
  - New collaborative efforts;
  - New FTE; and
  - Enhance an existing part-time position providing direct services to victims of crime.
- Retain or Reinstate FTE. If applying under this area an applicant must submit funding for:
  - FTE that has been eliminated; or
  - is planned to be eliminated or reduced; and
  - associated support services, supplies and miscellaneous costs for the position(s).
VOCA Competitive Funding Priorities

VOCA Funding Priorities 2014-2016

Funding Area #2

Enhance and strengthen meaningful access to population specific, culturally proficient services to victims who are members of underserved, marginalized, and/or oppressed communities and/or Tribal Nations.

Definitions:
- Develop programs, community capacity building, and responsive, capacity building, and responsive, underserved, marginalized, and oppressor, underserved, marginalized, and oppressed, underserved, marginalized, and oppressed, and underserved, marginalized, and oppressed, underserved, marginalized, and oppressed, and underserved, marginalized, and oppressed, communities and Tribal Nations.
- Communities and/or Tribal Nations whose ability to access traditional services and resources is impacted by their geographic location, religious, sexual orientation, gender identity, underserved racial and ethnic identity, or due to special needs (e.g., language barrier, physical or cognitive disability, alienage status, or age), or any other locally documented access barrier.
- Only population specific agencies may apply under the Underserved VOCA priority category. This does not limit a population specific agency from applying under another category.
- Proposed projects submitted from mainstream agencies providing services to underserved, marginalized, and oppressed communities and Tribal Nations will apply in the Domestic Violence, Sexual Assault, Child Abuse or General Victim Service category.

Definitions used: SASP & VOCA Applications

ACCESS TO SERVICES: Means the degree to which a service is available to as many people as possible and the ability of people to benefit from a system or process. To ensure meaningful access to services for all victims of crime across the State, programs must be able to appropriately respond to requests for assistance (e.g., completion of compensation claims, child abuse medical assessments, etc.). In addition, these agencies whose primary services are focused on a specific area of victim assistance must be able to directly link victims whose needs may be beyond their expertise to the appropriate community partner agency. Access to services is measured through the outcomes.

Access barriers for underserved, marginalized, oppressed communities and Tribal Nations may include: complexity of application process; administrative barriers; language, literacy and culture; transportation and logistical barriers; forms of oppression; word of mouth; communication can limit access for small and newer communities; climate of fear and mistrust.

Approaches to improving accessibility could include assistive technology, adaptive technology, mobility access, sight access, hearing access, transportation.

CULTURE: Means a set of learned values, attitudes, rituals and practices held in common by a group of people, usually identified by history, language, and traditions. Broadly defined, culture includes groups identified by race/ethnicity, gender and gender identity, sexual orientation, age, physical and/or cognitive ability, social class, marital status, geography, family structure, religious affiliation/spirituality, and residency without regard to immigration status. (Excerpted from Crime Victim Services Best Practices Guidelines, Minnesota Department of Public Safety, Office of Justice Programs)
Definitions used: SASP & VOCA Applications

CULTURAL PROFICIENCY: Cultural proficiency is the ability to work with individuals or communities whose culture is different from one’s own or the dominant culture of the agency. It is the knowledge that culture impacts an individual’s perspective – how they view the world and others, how they relate to others, and how they perceive themselves. Cultural proficiency includes: respecting differences, relating to individuals as individuals (with an awareness of the influence of culture); genuine commitment to serve the individual’s needs; and commitment to continuously learning about cultural differences, the cultures of others, and how culture influences each of us and our work together. (Excerpted from Crime Victim Services Best Practices Guidelines, Minnesota Department of Public Safety, Office of Justice Programs)

Definitions used: SASP & VOCA Applications

CULTURALLY SPECIFIC PROGRAM: Means a program that is designed to meet the needs of victims from a specific, broadly defined, cultural community. The dominant organizational culture of a culturally specific program, including staff, programs, operations, activities and materials, reflect the culture and values of a specific community. (Excerpted from Best Practice Guidelines, Crime Victim Services, Minnesota Department of Public Safety, Office of Justice Programs)

Definitions from VAWA Reauthorization:
Underserved Populations
Population Specific Services
Population Specific Organization

COMMENTS
QUESTIONS
DISCUSSION